

Rule and Interpretive/Policy Statement Review Checklist (This form must be filled out electronically.)

This form is to be used when the current version of the rule(s) has/have not previously been reviewed. When reviewing an interpretive or policy statement, this document is to be used only if the review of the statement is not in conjunction with the review of a rule.

All responses should be **bolded**.

Document(s) Reviewed (include title):

WAC 458-20-240 Manufacturer's new employee tax credits.

Date last adopted/issued: August 15, 2001

Reviewer: Cindy Evans

Date review completed: April 14, 2004

Briefly explain the subject matter of the document(s): Rule 240 explains the business and occupation (B&O) tax credit program for manufacturers and research and development facilities located in distressed areas and community empowerment zones (CEZ) as provided by chapter 82.62 RCW. It explains the eligible area criteria, hiring requirements, and reporting and monitoring procedures for the program. It also explains the program's application procedure and review process, how and when to claim approved credits, and the record-keeping requirements of the tax credit program.

Type an "X" in the column that most correctly answers the question, and provide clear, concise, and complete explanations where needed.

## 1. Public requests for review:

YES	NO	
	X	Is this document being reviewed at this time because of a public (e.g.,
		taxpayer or business association) request?

If "yes," provide the name of the taxpayer/business association and a brief explanation of the issues raised in the request.

## 2. Need:

YES	NO	
X¹		Is the document necessary to comply with the statutes that authorize it? (E.g., Is it necessary to comply with or clarify the application of the statutes that are being implemented? Does it provide detailed information not found in the statutes?)
	X	Is the information provided in the document so obsolete that it is of little value, warranting the repeal or revision of the document?
	X	Have the laws changed so that the document should be revised or repealed? (If the response is "yes" that the document should be repealed, explain and identify the statutes the rule implemented, and skip to Section 10.)



$X^2$	Is the document necessary to protect or safeguard the health, welfare (budge	et
	levels necessary to provide services to the citizens of the state of	
	Washington), or safety of Washington's citizens? (If the response is "no", to	the
	recommendation must be to repeal the document.)	

Please explain.

X¹ This rule implements a complex set of statutes and is therefore necessary to comply with the statutes.

X<sup>2</sup> The document is necessary. The legislature provided this incentive to businesses, both to retain and attract businesses. The rule sets forth the procedures whereby an application is approved or denied. The continued revenue from lawful taxes and the exemption from lawful taxes is a public purpose.

## 3. Related interpretive/policy statements, court decisions, BTA decisions, and WTDs:

Complete Subsection (a) only if reviewing a rule. Subsection (b) should be completed only if the subject of the review is an interpretive or policy statement. Excise Tax Advisories (ETAs), Property Tax Advisories and Bulletins (PTAs/PTBs), and Interim Audit Guidelines (IAGs) are considered interpretive and/or policy statements.

(a)

•)		
YES	NO	
	X	Are there any interpretive or policy statements that should be incorporated
		into this rule? (An Ancillary Document Review Supplement should be
		completed for each and submitted with this completed form.)
	X	Are there any interpretive or policy statements that should be cancelled
		because the information is currently included in this or another rule, or the
		information is incorrect or not needed? (An Ancillary Document Review
		Supplement should be completed for each and submitted with this completed
		form.)
	X	Are there any Board of Tax Appeals (BTA) decisions, court decisions, or
		Attorney General Opinions (AGOs) that provide information that should be
		incorporated into this rule?
	X	Are there any administrative decisions (e.g., Appeals Division decisions
		(WTDs)) that provide information that should be incorporated into the rule?

**(b)** 

YES	NO	
		Should this interpretive or policy statement be incorporated into a rule?
		Are there any Board of Tax Appeals (BTA) decisions, court decisions, or Attorney General Opinions (AGOs) that affect the information now provided in this document?
		Are there any administrative decisions (e.g., Appeals Division decisions (WTDs)) that provide information that should be incorporated into the document?

If the answer is "yes" to any of the questions in (a) or (b) above, identify the pertinent document(s) and provide a <u>brief</u> summary of the information that should be incorporated into the document.



4. Clarity and Effectiveness:

YES	NO	
X		Is the document written and organized in a clear and concise manner?
X		Are citations to other rules, laws, or other authority accurate? (If no, identify the incorrect citation below and provide the correct citation.)
X		Is the document providing the result(s) that it was originally designed to achieve? (E.g., does it reduce the need for taxpayers to search multiple rules or statutes to determine their tax-reporting responsibilities or help ensure that the tax law and/or exemptions are consistently applied?)
	X	Do changes in industry practices warrant repealing or revising this document?
	X	Do administrative changes within the Department warrant repealing or revising this document?

Please explain.

5. Intent and Statutory Authority:

YES	NO	
X¹		Does the Department have sufficient authority <b>to adopt</b> this document? (Cite
		the statutory authority in the explanation below.)
X		Is the document consistent with the legislative intent of the statute(s) that authorize it? (I.e., is the information provided in the document consistent with the statute(s) that it was designed <b>to implement</b> ?) If "no," identify the specific statute and explain below. List all statutes being implemented in Section 9, below.)
	X	Is there a need to recommend legislative changes to the statute(s) being implemented by this document?

Please explain.

X1 RCW 82.01.060 and 82.32.300

**6. Coordination:** Agencies should consult with and coordinate with other governmental entities that have similar regulatory requirements when it is likely that coordination can reduce duplication and inconsistency.

YES	NO	
	X	Could consultation and coordination with other governmental entities and/or
		state agencies eliminate or reduce duplication and inconsistency?

Please explain.

**7.** Cost: When responding, consider only the costs imposed by the document being reviewed and not by the statute.

YES	NO	
	X	Have the qualitative and quantitative benefits of the document been
		considered in relation to its costs? (Answer "yes" only if a Cost Benefit
		Analysis was completed when the rule was last adopted or revised.)

Please explain.



**8. Fairness:** When responding, consider only the impacts imposed by the document being reviewed and not by the statute.

YES	NO	
X		Does the document result in equitable treatment of those required to comply
		with it?
	X	Should it be modified to eliminate or minimize any disproportionate impacts
		on the regulated community?
	X	Should the document be strengthened to provide additional protection to
		correct any disproportionate impact on any particular segment of the regulated
		community?

Please explain.

**9. LISTING OF DOCUMENTS REVIEWED:** Use "bullets" with any lists, and include documents discussed above. Citations to statutes, interpretive or policy statements, and similar documents should include titles. Citations to Attorney General Opinions (AGOs) and court, Board of Tax Appeals (BTA), and Appeals Division (WTD) decisions should be followed by a brief description (i.e., a phrase or sentence) of the pertinent issue(s).

Statute(s) Implemented:

## Chapter 82.62 RCW

Interpretive and/or Policy Statements (e.g., ETAs, PTAs, IAGs): A separate review of ETA 535.04.240 (Alternative Credit Computation Formula Seasonal Employment Manufacturers) was completed on 02/01/2002.

Court Decisions: There is one unpublished Division 3, Court of Appeals case, see *Chiawana*, *Inc. v. State of Washington*, *Dept. of Rev.* in Board of Tax Appeals decisions (below).

Board of Tax Appeals Decisions (BTAs): *Kurt E. Young v. Dept. of Rev.*, **Board of Tax** Appeals, Docket No. 99-261 (2002) (holding that a person seeking exemption(s) from taxation has the burden to show that he or she has satisfied the conditions for an exemption).

Chiawana, Inc. v. State of Washington, Dept. of Rev., Board of Tax Appeals (BTA), Docket No. 00-005 - 00-009, (2001) (holding that that the requirement for submitting an application before making an investment under chapter 82.60 RCW or hiring employees under chapter 82.62 RCW is mandatory). Chiawana appealed to Yakima County Superior Court and the Court reversed the BTA. The Department appealed the Superior Court decision to the Court of Appeals, Division 3, and the Court reversed the Superior Court decision and reinstated the BTA decision. In February 2004, Chiawana, Inc. filed a petition for review to the Washington Supreme Court. The Supreme Court's ruling on the petition for review should be forthcoming in the next three to four months.

Appeal Division Decisions (WTDs): WTD No. 02-0179, 22 WTD 100 (2002) (holding that employment positions filled prior to the credit application date are ineligible for the new employee tax credit under chapter 82.62 RCW).



Attorney General Opinions (AGOs): None

Other Documents (e.g., special notices or Tax Topic articles, statutes or regulations administered by other agencies or government entities, statutes, rules, or other documents that were reviewed but were not specifically relevant to the subject matter of the document being reviewed):

10. Rev	view Recommendation:
	Amend
	<b>Repeal/Cancel</b> (Appropriate when action is not conditioned upon another rule making action or issuance of an interpretive or policy statement.)
<u>X</u>	<b>Leave as is</b> (Appropriate even if the recommendation is to incorporate the current information into another rule.)
	<b>Begin the rule-making process for possible revision.</b> (Applies only when the Department has received a petition to revise a rule.)
recomm recomm • Corr • Inco • Con deci	ation of recommendation: Provide a brief summary of your recommendation. If ending that the rule be amended, be sure to note whether the basis for the endation is to: rect inaccurate tax-reporting information now found in the current rule; proprate legislation; solidate information now available in other documents (e.g., ETAs, WTDs, and court sions); or ress issues not otherwise addressed in other documents (e.g., ETAs, WTDs, and court sions).
There is	s no need to revise Rule 240 as this time.
11. Ma	nager action: Date: _April 30, 2004
_AL	_ Reviewed and accepted recommendation
Amendr	nent priority: 1 2 3